## Elm Creek Watershed Management Commission 2014 and 2015 Operating Budgets

	2014 Approved	2015 Approved
ENERAL OPERATING BUDGET		
xpenses		
Administrative	90,000	89,00
W-wide TMDL Admin (Comm in-kind)	8,000	60,00
Grant Writing		5,00
Website	4,000	5,00
Legal Services	2,000	2,00
Audit	5,000	5,00
Insurance	3,500	3,50
Miscellaneous	1,000	1,00
Subtotal	113,500	170,500
Project Reviews		
Technical - HCES	72,000	77,50
Technical Support - Consultant	3,000	3,00
Admin Support	8,000	8,00
Subtotal	83,000	88,500
Wetland Conservation Act		
WCA Expense - HCES	8,000	12,500
WCA Expense - Legal	500	500
WCA Expense - Admin	3,000	2,000
Subtotal	11,500	15,000
Water Monitoring		
Stream Monitoring		
Stream Monitoring - USGS	21,000	21,70
Extensive Stream Monitoring		7,00
Gauging Station - Elec Bill	190	19
Rain Gauge Network	100	100
Lake Monitoring		
Lake Monitoring - CAMP	1,750	1,65
Lake Monitoring - TRPD	3,600	4,24
Wetland Monitoring - WHEP	4,000	4,00
Stream Health - SHEP	6,000	6,00
Subtotal	36,640	44,880
Education		
Education - City/Citizen Programs	5,000	5,50
WMWA General Admin	3,750	4,00
WMWA Implementation Activities	6,000	6,00
R Garden Workshop/Intensive BMPs	3,000	3,00
Education Grants	3,000	3,000
Macroinvertebrate Monitoring-River Watch	6,000	6,000
Ag Specialist	5,000	2,00
Subtotal	31,750	29,500
Management Plan		· · ·
Local Plan Review		
Conribution to 4th Generation Plan		
Subtotal	0	l
Special Projects		
South Metro Miss TMDL	0	1,00
Upper Miss Bacteria TMDL	0	1,00
CIPs/Studies/Project Identification	10,000	10,00
Capital Projects, Subwatershed Assessments		25,00
Subtotal	10,000	37,000
Contingency	3,000	3,00
Subtotal	3,000	3,000
Total Op Expense	289,390	388,380

## Elm Creek Watershed Management Commission 2014 and 2015 Operating Budgets

	2014 Approved	2015 Approved
Revenue		
Project Review Fees	52,000	80,000
Water Monitoring - TRPD Co-op Agmt	5,500	5,500
WCA Fees	1,500	1,500
Forfeited/Reimbursed Sureties/Reimbursement from LGUs		3,000
Membership Dues	203,000 100	209,000 100
From (To) Cash Reserves	0.00 (.00	(
Total Operating Revenue	262,100	299,100
TOTAL GENERAL OPERATING BUDGET	27,290	89,280
CAPITAL PROJECTS BUDGET		
Revenue		
CIPs - Ad Valorem Levy Funds	335,625	131,250
Expense		
Capital Projects - Commission Cost Share	335,625	131,250
TOTAL CAPITAL PROJECTS	0	0
Member Assess - Contribution to Reserves   Encumbered from General Fund   Less Expenses   Total Third Gen Plan	-10,000 -29,866 <b>39,866</b>	( ( (
TOTAL ENCUMBERED FUNDS	39,866	(
Escrowed Funds - WCA - Beginning Accumulated	11,046	11,046
WCA Activity - Current Year		
Escrowed Funds - WCA - Year-End Accumulated	11,046	11,046
FUND BALANCE		
FUND BALANCE Fund Balance - Beginning of Year	348,952	281,796
	348,952 67,156	
Fund Balance - Beginning of Year	,	89,280
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year	67,156	<mark>89,28</mark> ( 192,51)
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS	67,156 281,796	89,280 192,510
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS	67,156 281,796 30,000	89,280 192,510 (
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS   Encumbered Funds - Third Gen Plan (accum)	67,156 281,796 30,000 0	89,280 192,510 0 35,000
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS   Encumbered Funds - WRAPS   Encumbered Funds - Third Gen Plan (accum)   Assigned Funds - CIPs   Image: State	67,156 281,796 30,000 0 10,000 40,000	89,280 192,510 (0 35,000 35,000
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS   Encumbered Funds - WRAPS   Encumbered Funds - Third Gen Plan (accum)   Assigned Funds - CIPs   Total Encumbered Funds   Total Unencumbered Fund Balance	67,156 281,796 30,000 0 10,000 40,000 241,796	89,280 192,516
Fund Balance - Beginning of Year   Surplus (Deficit) To (From) Cash Reserves   Fund Balance - End of Year   Encumbered Funds - WRAPS   Encumbered Funds - WRAPS   Encumbered Funds - Third Gen Plan (accum)   Assigned Funds - CIPs   Image: State	67,156 281,796 30,000 0 10,000 40,000	281,796 89,280 192,516 (0 35,000 35,000 157,516 11,046 146,470

## Elm Creek Watershed Management Commission 2014-2015 Member Assessments

2013 Taxable	2014 Bud	2014 Budget Share		ver Prev Year
Market Value	%age	Dollars	%age	Dollars
427,287,300	4.71%	9,560.45	1.40%	132
608,933,512	6.71%	13,624.74	3.00%	397
417,808,839	4.61%	9,348.37	-1.45%	-137
4,941,523,315	54.47%	110,565.38	-0.02%	-17
732,748,800	8.08%	16,395.08	10.97%	1,620
620,457,981	6.84%	13,882.60	7.51%	970
1,323,964,166	14.59%	29,623.38	11.42%	3,035
9,072,723,913	100.00%	203,000.00	3.05%	6,000.00
2014 Taxable	2015 Bud	2015 Budget Share		ver Prev Year
Market Value		-		Dollars
365,574,074	_	8,419.54	-11.93%	-1,141
			-2.67%	-363
	4.58%		2.35%	220
	54.79%	114,518.23	3.58%	3,953
711,145,751	7.84%	16,378.40	-0.10%	-17
692,491,402	7.63%	15,948.77	14.88%	2,066
1,341,913,004	14.79%	30,905.60	4.33%	1,282
9,074,725,896	100.00%	209,000.00	2.96%	6,000.00
	Market Value     427,287,300     608,933,512     417,808,839     4,941,523,315     732,748,800     620,457,981     1,323,964,166     9,072,723,913     2014 Taxable     Market Value     365,574,074     575,802,450     415,447,282     4,972,351,933     711,145,751     692,491,402     1,341,913,004	Market Value   %age     427,287,300   4.71%     608,933,512   6.71%     417,808,839   4.61%     4,941,523,315   54.47%     732,748,800   8.08%     620,457,981   6.84%     1,323,964,166   14.59%     9,072,723,913   100.00%     2014 Taxable   %age     365,574,074   4.03%     575,802,450   6.35%     415,447,282   4.58%     4,972,351,933   54.79%     711,145,751   7.84%     692,491,402   7.63%     1,341,913,004   14.79%	Market Value%ageDollars427,287,3004.71%9,560.45608,933,5126.71%13,624.74417,808,8394.61%9,348.374,941,523,31554.47%110,565.38732,748,8008.08%16,395.08620,457,9816.84%13,882.601,323,964,16614.59%29,623.389,072,723,913100.00%203,000.002014 Taxable2015 ButMarket ValueMarket Value%ageDollars365,574,0744.03%8,419.54575,802,4506.35%13,261.31415,447,2824.58%9,568.174,972,351,93354.79%114,518.23711,145,7517.84%16,378.40692,491,4027.63%15,948.771,341,913,00414.79%30,905.60	Market Value%ageDollars%age427,287,3004.71%9,560.451.40%608,933,5126.71%13,624.743.00%417,808,8394.61%9,348.37-1.45%4,941,523,31554.47%110,565.38-0.02%732,748,8008.08%16,395.0810.97%620,457,9816.84%13,882.607.51%1,323,964,16614.59%29,623.3811.42%9,072,723,913100.00%203,000.003.05%2014 Taxable2015 Bu/get ShareIncrease orMarket Value%ageDollars%age365,574,0744.03%8,419.54-11.93%575,802,4506.35%13,261.31-2.67%415,447,2824.58%9,568.172.35%4,972,351,93354.79%114,518.233.58%711,145,7517.84%16,378.40-0.10%692,491,4027.63%15,948.7714.88%1,341,913,00414.79%30,905.604.33%

## ELM CREEK WATERSHED MANAGEMENT COMMISSION

Financial Statements and Supplemental Information Year Ended December 31, 2014

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## ELM CREEK WATERSHED MANAGEMENT COMMISSION

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# ISON & COMPANY, Ltd.

Thomas J. Opitz, CPA, CVA Bridget K. McKelvey, CPA, MBT, CVA Thomas D. Johnson, CPA Thomas A. Barber, CPA

MEMBER American Institute of Certified Public Accountants Minnesota Society of Certified Public Accountants Private Companies Practice Section of American Institute of Certified Public Accountants

Dwaine C. Johnson, CPA Lisa M. Roden, CPA, MST Brad R. Cohrs, CPA

Certified Public Accountants

Robert Van Winkle, CPA

#### INDEPENDENT AUDITORS' REPORT

Board of Directors Elm Creek Watershed Management Commission Plymouth, Minnesota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and major fund of the Elm Creek Watershed Management Commission (the Commission), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The Commission's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Commission as of December 31, 2014, the respective changes in the financial position thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

The prior year partial comparative information has been derived from the Commission's financial statements for the year ended December 31, 2013 and, in our report dated April 7, 2014, we expressed an unqualified opinion on the financial statements of the governmental activities and major fund. The financial statements include prior year partial comparative information, which does not include all of the information required in a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Commission's financial statements for the year ended December 31, 2013, from which such information was derived.



#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis (MD&A) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The Commission has not presented the MD&A that accounting principles generally accepted in the United States of America have determined necessary to supplement, although not required to be part of, the basic financial statements.

#### Other Reporting

We have also issued our report dated April 6, 2015, on our consideration of the Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance.

Johnson + Company, Ltd.

BASIC FINANCIAL STATEMENTS

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## Statement of Net Position and Governmental Fund Balance Sheet As of December 31, 2014 (with Partial Comparative Actual Amounts as of December 31, 2013)

Governmental Activities 2014 2013 Assets \$ 381,876 \$ 367,899 Investments 10,279 5,820 Accounts receivable \$ 387,696 \$ 378,178 Total assets Liabilities and Fund Balances/Net Position Liabilities 29,791 18,180 \$ \$ Accounts payable Fund balances/net position Restricted fund balances/net position 11,046 Restricted for guarantee payments Assigned fund balances/net position 55,000 55,000 Assigned for capital improvement projects Assigned for capital projects, studies 20,220 18,200 Assigned for third generation plan 282,685 275,752 Unrestricted/unassigned fund balances/net position Total assigned or unrestricted fund 357,905 348,952 balances/net position 357,905 359,998 Total fund balances/net position 387,696 Total liabilities and fund balances/net position \_\$ \$ 378,178

#### Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balances/Net Position Budget and Actual Year Ended December 31, 2014

(with Partial Comparative Actual Amounts for the Year Ended December 31, 2013)

	Governmental Activities			
	• ••	2014		2013
	Original and Final Budget	(Audited)	Over (Under)	(Audited)
Program/project expenditures/expenses				
General government				
Invertebrate monitoring	\$ 6,000	\$ 6,000	\$	\$ 6,000
Lakes monitoring	5,350	4,550	(800)	5,350
Stream monitoring	21,000	19,830	(1,170)	18,680
Rain gauge	190	181	(9)	143
Rain network	100	-	(100)	-
Wetland monitoring	4,000	4,000	-	4,000
Project reviews	83,000	90,984	7,984	58,160
Watershed-wide TMDL		82,884	82,884	71,585
Watershed-wide TMDL - administrative	8,000	6,904	(1,096)	6,904
Second generation plan amendment		3,953	3,953	-
Third generation management plan	-	37,450	37,450	34,745
Capital improvement projects	10,000	5,806	(4,194)	
Stream health evaluation	6,000	6,000	(1/201/	~
WCA project reviews	11,500	10,967	(533)	21,016
Total program/project			(555)	
expenditures/expenses	155,140	279,509	124,369	226,583
Program/project revenues				
General government				
Membership dues	203,000	203,000	-	197,000
WCA administration fees	1,500	4,990	3,490	3,650
Project reviews	52,000	98,670	46,670	74,535
Water monitoring - lakes and streams	5,500	5,170	(330)	4,278
Watershed-wide TMDL	-	69,934	69,934	71,585
Total program/project revenues	262,000	381,764	119,764	351,048
Net program/project revenues	106,860	102,255	(4,605)	124,465
General expenditures/expenses				
Administration	90,000	69,923	(20,077)	73,467
Insurance	3,500	3,014	(486)	2,954
Legal and audit services	7,000	4,877	(2,123)	4,602
Web site	4,000	1,755	(2,245)	4,619
Education and training	25,750	13,810	(11,940)	10,311
Contingency	3,000	-	(3,000)	-
Miscellaneous	1,000	-	(1,000)	-
Total general expenditures/expenses	134,250	93,379	(40,871)	95,953
General revenues		-		
Interest and dividend income	100	77	(23)	71
Net general revenues				
(expenditures/expenses)	(134,150)	(93,302)	40,848	(95,882)
Change in net position	\$ (27,290)	8,953	\$ 36,243	28,583
Fund balances/net position - assigned or	unrestricted			
Beginning of year		348,952		320,369
End of year		\$ 357,905		\$ 348,952

Notes to Financial Statements December 31, 2014

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Organization

The Elm Creek Watershed Management Commission is formed under a Joint Powers Agreement, as amended according to Minnesota Statutes Sections 103B.201 through 103B.255 and Minnesota Rules Chapter 8410 relating to Metropolitan Area Local Water Management and its reporting requirements. Elm Creek Watershed Management Commission was established in February, 1973 to protect and manage the natural resources of the Elm Creek Watershed.

The Commission is considered a governmental unit, but is not a component unit of any of its members. As a governmental unit, the Commission is exempt from federal and state income taxes.

#### Reporting Entity

A joint venture is a legal entity resulting from a contractual agreement that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The Commission is considered a joint venture.

As required by accounting principles generally accepted in the United States of America, these financial statements include the Commission (the primary government) and its component units. Component units are legally separate entities for which the primary government is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit include whether or not the primary government appoints the voting majority of the potential component's unit board, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no component units required to be included in the Commission's financial statements.

#### Government-Wide and Fund Financial Statement Presentation

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) report information about the reporting government as a These statements include all the financial activities of the whole. The Statement of Activities demonstrates the degree to which the Commission. direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or Program revenues include charges to customers or applicants who segment. purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and grants or contributions that are restricted to meeting the operational or capital requirements of a particular function or Other internally directed revenues are reported instead as general seament. revenues.

## Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as eligibility requirements imposed by the provider have been met.

Notes to Financial Statements (continued) December 31, 2014

## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

#### Fund Financial Statement Presentation

The accounts of the Commission are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures. Resources are allocated to, and accounted for in individual funds based on the purposes for which they are to be spent and the means by which spending activities are controlled. The resources of the Commission are accounted for in one major fund:

- General Fund (Governmental Fund Type) - This fund is used to receive dues and miscellaneous items which may be disbursed for any and all purposes authorized by the bylaws of the Commission.

Typically, separate fund financial statements are provided for Governmental Funds. However, due to the simplicity of the Commission's operation, the Governmental Fund financial statements have been combined with the government-wide statements.

#### Budgets

The amounts shown in the financial statements as "budget" represent the budget amounts based on the modified accrual basis of accounting. A budget for the General Fund is adopted annually by the Commission. Appropriations lapse at year-end and encumbrance accounting is not used. Budgetary control is at the fund level.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Members' Contributions

Members' contributions are calculated based on the member's share of the taxable market value of all real property within the watershed to the total market value of all real property in the watershed.

Notes to Financial Statements (continued) December 31, 2014

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Capital assets

The Commission follows the policy of expensing any supplies or small equipment at the time of purchase. The Commission currently has no capitalized assets.

#### Risk Management

The Commission is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; error and omissions; and natural disasters. The Commission participates in the League of Minnesota Cities Insurance Trust (LMCIT), a public entity risk pool for its general property, casualty, and other miscellaneous insurance coverage's. LMCIT operates as a common risk management and insurance program for a large number of cities in Minnesota. The Commission pays an annual premium to LMCIT for insurance coverage. The LMCIT agreement provides that the trust will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of certain limits. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in insurance coverage during the year ended December 31, 2014.

#### Receivables

The Commission utilizes an allowance for uncollectible accounts to value its receivables; however, it considers all of its receivables to be collectible as of December 31, 2014 and 2013.

#### Net Position

Net position represents the difference between assets and liabilities in the government-wide financial statements.

## Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Commission's financial statements for the year ended December 31, 2013, from which the summarized information was derived. Also, certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

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Notes to Financial Statements (continued) December 31, 2014

#### NOTE 2 - ASSETS, LIABILITIES AND NET POSITION

#### A. Deposits

In accordance with applicable Minnesota Statutes, the Commission maintains a checking account authorized by the Commission.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** - In the case of deposits, this is the risk that in the event of a bank failure, the Commission's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The Commission has no additional deposit policies addressing custodial credit risk.

At year-end, the Commission had no funds held in its bank account. All funds were transferred to their MBIA investment account. (see below)

#### B. Investments

At December 31, 2014 and 2013, the Commission held \$381,876 and \$367,899 (approximate cost and fair market value), respectively, in investments with MBIA in Minnesota 4M Holdings.

The 4M fund is an external investment pool not registered with the Securities Exchange Commission (SEC) that follows the same regulatory rules of the SEC under rule 2a7. The 4M Fund is a customized cash management and investment program for Minnesota public funds that is allowable under Minnesota Statutes. The fair value of the position in the pool is the same as the value of the pool shares.

Notes to Financial Statements (continued) December 31, 2014

#### NOTE 2 - ASSETS, LIABILITIES AND NET POSITION (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** - For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the Commission would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Commission does not have a formal investment policy addressing this risk, but typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Credit Risk** - This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the Commission's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. The Commission's investment policies do not further address credit risk.

**Concentration Risk** - This is the risk associated with investing a significant portion of the Commission's investment (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The Commission does not have an investment policy limiting the concentration of investments.

**Interest Rate Risk** - This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The Commission does not have an investment policy limiting the duration of investments.

Notes to Financial Statements (continued) December 31, 2014

## NOTE 3 - FUND EQUITY

The following fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; these amounts are reported only in the general fund.

The Commission establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the Commission through adoption or amendment of the budget as intended for specific purpose.

Restricted fund balance is comprised of the following:

The Monitoring Guarantee Restricted Funds are for wetland mitigation projects. The initial monitoring fee is set by the commission per project and is to be reduced over a five year period provided the project meets the requirements of the mitigation.

The Financial Guarantee Restricted Funds are received as a guarantee that the mitigation will perform as required. Upon completion, and if the project meets the qualified plan requirements, these financial guarantees are refunded.

The Administrative Guarantee Restricted Funds are received as a guarantee that the project administration fees are paid. The restricted amount is reduced as project-related administrative expenses arise. Any residual funds not used are refunded upon completion of the project.

#### NOTE 4 - COMMITMENTS AND CONTRACTS

## Minnesota Pollution Control Agency (MPCA) - Watershed-wide TMDL Project

During 2009, the MPCA contracted the Commission to conduct a water monitoring program of the Elm Creek watershed for a cost not to exceed \$35,000. This contract was amended four times to add additional funds of \$148,000 for phase II, \$100,000 for phase III, \$109,995 for phase IV, \$16,500 for phase V and \$58,495 for phase VI. Total cost to the MPCA not to exceed \$467,990. The Commission has contracted Three Rivers Park District to perform the services in conjunction with this project. The Commission earned and expensed \$69,934 and \$71,585, during the years ended December 31, 2014 and 2013, respectively.

#### Appendix 10

## Notes to Financial Statements (continued) December 31, 2014

## NOTE 5 - MEMBERS' DUES

Dues received from members were as follows:

	For Year Ended December 31					
		2014	2013			
	Amount	Percentage	Amount	Percentage		
Champlin	\$ 9,561	4.71 %	\$ 9,429	4.79 %		
Corcoran	13,625	6.71	13,228	6.71		
Dayton	9,348	4.61	9,486	4.82		
Maple Grove	110,565	54.47	110,582	56.13		
Medina	16,395	8.08	14,775	7.50		
Plymouth	13,883	6.84	12,913	6.55		
Rogers	29,623	14.58	26,587	13.50		
Total	\$203,000	100.00 %	\$197,000	100.00 %		

## OTHER REQUIRED REPORTS

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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS

Board of Directors Elm Creek Watershed Management Commission Plymouth, MN

We have audited, in accordance with the auditing standards generally accepted in the United States of America the financial statements of the governmental activities and the major fund of the Elm Creek Watershed Management Commission (the Commission) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated April 6, 2015.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that material misstatement of the financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified. We did identify the following deficiencies in internal control that we consider to be significant deficiencies:

Because of the limited size of your office staff, your organization has limited segregation of duties. A good system of internal accounting control contemplates an adequate segregation of duties so that no one individual handles a transaction from inception to completion. While we recognize that your organization is not large enough to permit an adequate segregation of duties in all respects, it is important that you be aware of the condition.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. Accordingly, this communication is not suitable for any other purpose.

Johnson & Conpuz Ztd.

April 6, 2015

#### INDEPENDENT AUDITORS' REPORT ON MINNESOTA LEGAL COMPLIANCE

Board of Directors Elm Creek Watershed Management Commission Plymouth, Minnesota

We have audited the financial statements of the governmental activities and major fund of the West Elm Creek Watershed Management Commission (the Commission) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated April 6, 2015.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minnesota Statute 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Political Subdivisions covers six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that for the items tested, the Commission complied with the material terms and conditions of applicable legal provisions.

The purpose of this report on Minnesota legal compliance is solely to describe the scope of our testing of compliance and the results of that testing based on the provisions of the Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minnesota Statute 6.65. Accordingly, this report is not suitable for any other purpose.

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April 6, 2015